Rhode Island Census 2020 Get Out the Count Plan

Final Report of the Rhode Island Complete Count Committee to the Governor and General Assembly

June 30, 2019



STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

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June 30, 2019

The Honorable Gina Raimondo Office of the Governor Room 228, State House Providence, RI 02903 The Honorable Dominick Ruggerio Office of the Senate President Room 318, State House Providence, RI 02903 The Honorable Nicholas Mattiello Office of the Speaker of the House Room 323, State House Providence, RI 02903

Dear Governor Raimondo, President Ruggerio, and Speaker Mattiello,

It is a great privilege to submit to your offices our final report on work of the State of the Rhode Island Complete Count Committee (RICCC), its members, and efforts to ensure that every single Rhode Islander is counted during the 2020 Census.

This report is intended to be a living document, an action plan, and guide for the work of the RICCC in the months to come, as we approach Census Day, April 1, 2020. Furthermore, the work of the RICCC and its partners will not end on April 1, 2020. It will continue well beyond April to ensure that the word is being spread about why the Census is important and how every individual living in Rhode Island on April 1, 2020, counts! Our State relies on an accurate, fair, and complete census count to receive our fair share of more than \$3 billion dollars in federal resources and programs for Rhode Island families. Information derived from the Census also helps local, state, and federal officials make critical decisions about the future of programs from education to transportation and from supportive services to our health system.

The RICCC has taken on the mission of developing the tools to make sure that every Rhode Islander is a part of the 2020 US Census, regardless of their ZIP code, race, ethnicity, gender identity, sexual orientation, level of education, or level of income. We appreciate your assistance as we move forward, beyond the initial work of the Committee and its working groups, to utilize the financial and information resources that have been gathered to implement a strategy for Rhode Island's 2020 Census.

Sincerely,

Director Nicole Alexander-Scott, MD, MPH Rhode Island Department of Health Co-Chair, RICCC

Mayor James A. Diossa City of Central Falls Co-Chair, RICCC

1. INTRODUCTION

About the Census

A fair and accurate Census is one of the most important activities that the US government conducts. Complete Census data is vital to ensure the basic political equality that is central to our democracy. Institutions across the country – including local and state governments, businesses, nonprofits, and foundations – rely on Census data to allocate funding, define where services are delivered, and promote economic development. The Census is conducted once every 10 years.

The importance of the Census is enshrined in our Constitution. The largest non-military mobilization of the federal government, this massive effort to "count everyone once, only once, and in the right place" is critical to our democracy for three primary reasons:

- Census data are used to reapportion seats in the House of Representatives and to draw legislative districts for state and local governments, ensuring fair political representation.
- Census data are used annually to allocate almost \$800 billion (\$3.8 billion for Rhode Island) in federal programs and resources to states and localities, and those numbers are set only once a decade.
- State leaders, businesses, and other decision-makers use Census data to make critical investment and economic decisions, track civil rights disparities and enforcement priorities, and make informed decisions about the needs of citizens.

2020 Census Challenges

The US Census Bureau is facing unprecedented challenges as it prepares for the 2020 Census. Among those challenges are:

- *Chronic underfunding:* Insufficient funding has caused the Census Bureau to delay or cancel key activities. The Bureau has made several decisions, including canceling pre-Census tests in all but one location; limiting the traditional in-person, pre-Census address canvassing; using the internet as the primary response option; and decreasing the Bureau's presence by consolidating field offices.
- *IT systems:* The Government Accountability Office (GAO) has deemed the 2020 Census "at high risk" of failure due to delayed implementation of its technology systems. Cybersecurity, denial-of-service attacks, and infiltration of IT systems are top threats.
- *Citizenship question:* As of the writing this report, the Supreme Court has ruled that there will not be a citizenship question on the Census questionnaire. If a citizenship question is included it will, significantly depress participation, decrease accuracy, increase costs, and damage public trust. The controversy surrounding the question may have already affected our ability to attain a complete count.
- Decreasing public trust: There are serious confidentiality concerns with the Census and distrust of the government more generally. A lack of understanding about the strict confidentiality of Census results is pervasive.
- *Higher cost:* Americans are increasingly concerned about privacy and confidentiality of their data, resulting in the forecast of lower self-response. That, in turn, will require additional inperson follow up which increases the cost of conducting the Census.

• *Internet-first response:* Using the internet as the primary response option is a fundamental shift in administration of the Census. Questions around the digital divide remain.

When considered together, these challenges have caused some in the field to reduce the projected self-response rate for 2020 to 55% (down from 63.5% in 2010). These changes increase the potential of undercounting traditionally hard-to-count (HTC) and other vulnerable populations in the 2020 Census.

Importance to Rhode Island

These threats heighten the risk that the 2020 Census will fail to count every person in the US and in Rhode Island. Lower self-response rates would increase the cost of conducting the 2020 Census and would also reduce the quality of the resulting data. Critically, an undercount of any population would put the integrity and effectiveness of some of the national government's basic missions at risk. Specific threats to Rhode Island include:

- *Reduced funding:* An incomplete or inaccurate count would affect the allocation of more than \$3.8 billion in federal funding to Rhode Island each year, approximately one third of the State's annual budget. The effect of an undercount will last for a full decade. These funds are used to support vital community assets (highways, public safety, schools, hospitals), as well as programs for vulnerable Rhode Islanders such as special education, free and reduced school lunch programs, Medicaid, public housing, Low Income Housing Tax Credits, Head Start, and the Supplemental Nutrition Assistance Program (SNAP). The impact depends on who is undercounted. For example, highways depend on the total population, urban population, and median income, while special education uses the state's share of children and children in poverty.
- Unequal representation: If the 2020 Census disproportionately undercounts certain communities, it may increase or perpetuate inequality in political representation in federal, state, and local government for these already at-risk groups. In 2020, the potential exists for Rhode Island to lose one Congressional seat should population growth be slower than growth in other states.
- *Economic impact:* Business leaders rely on Census demographic and economic data to inform economic development projections, marketing efforts, and investments. Inaccurate Census data have the potential to skew growth strategies for a decade.
- Inaccurate data: A disproportionate undercount of certain populations misaligns allocation of political representation and government funding for vital services and programs and skews both in favor of some communities. Inaccurate data would call into question the credibility of the Census in future years, making our job of ensuring a complete count more challenging for years to come.

About the Rhode Island Complete Count Committee

On December 28, 2018, Governor Gina M. Raimondo signed <u>Executive Order 18-09</u> establishing the Rhode Island Complete Count Committee (RICCC).¹ The RICCC is tasked with developing and recommending a Census outreach strategy to encourage full participation in the 2020 federal Census ensuring that the segments of the Rhode Island population are not undercounted.

¹ The Executive Order can be viewed at: <u>http://www.governor.ri.gov/documents/orders/ExecOrder-18-09-12282018.pdf</u>

The Committee will collaborate and coordinate with the United States Census Bureau and any other complete count committees established in the State of Rhode Island to execute the outreach strategy.

The Governor appointed Central Falls Mayor James Diossa and Rhode Island Department of Health Director Dr. Nicole Alexander-Scott to serve as co-chairs of the committee. Committee membership was developed to be as inclusive as possible and to ensure that representatives from key stakeholder groups and traditionally HTC populations could inform the outreach strategy, including local governments; the Rhode Island League of Cities and Towns; HTC populations; a federally-recognized Native American tribe located in Rhode Island; K-12 and higher education; youth; the business community, including minorityowned business; senior citizens; the philanthropic community; organized labor; the faith community; and the healthcare community. The Committee presently has 61 members (see Appendix A).

The Committee submitted an interim report to the Governor and General Assembly leadership on March 15, 2019. This outreach plan, due June 30, 2019, serves as the final report. The Committee will officially disband on December 31, 2020, at which point the Census process will have ended.

Between January and June 2019, the full Committee met a total of five times and organized its work through three working groups: Community Engagement, Strategic Partnerships, and Policy and Advocacy. Going forward, the RICCC's focus will shift to implementation of this plan.

2. Census 2020 Operations

End-to-End Test

Rhode Island has a unique advantage having been the sole location for the US Census Bureau's only endto-end test in Providence County in 2018. That means roughly half of the state has already been exposed to Census operations. Rhode Island has several advantages having been through the test, including experienced Bureau staff. We have data indicating preferences in mode of self-response, by population, that will be helpful when tailoring outreach.

The end-to-end test reveals several challenges. The overall self-response rate was a dismal 52.3%.² Anecdotal evidence suggests some Rhode Islanders may need to be reminded that the previous iteration was only a test and they need to participate again. The statewide response represented by the creation of the RICCC and this report is, in part, due to the experience with the test.

The Questionnaire

The Census form asks basic questions about each person residing in the household including their age, whether they are of Hispanic origin, race, relationship to the person filling out the form, sex, and whether they own or rent the dwelling, as well as several operational questions.³ As noted, this is the

² The US Census Bureau emphasizes that the end-to-end test was not designed to maximize participation, but rather to test operations.

³ The questionnaire can be viewed at: <u>https://www2.census.gov/library/publications/decennial/2020/operations/planned-guestions-2020-acs.pdf</u>

first Census where most households (95%) will be asked to complete the Census form online. Research by the Census Bureau indicates that people think the Census form takes significantly longer to fill out than it actually does. Most controversially, the US Department of Commerce has requested a citizenship question be included, though as of the writing of this report, there is not a citizenship question on the questionnaire.

Distribution and Timeline

The Census Bureau seeks to generate the largest possible self-response, with a majority completing the questionnaire online. Respondents will have three options: internet, paper, and phone. Fully 95% of households will receive an invitation to complete the form online. The Census Bureau expects that 60.5% of households will self-respond.

Each household will be mailed a unique ID that they will be asked to enter when completing the form online. It is not necessary for respondents to provide the ID (so-called "non-ID response"), which allows for outreach efforts to encourage participation at events, and other instances when the respondent might not have access to the unique ID. The Census Bureau will reconcile instances when it receives more than one completed form for a household.

The Census Bureau will send a total of five pieces of mail to households before they initiate contact as part of their Non-Response Follow-Up (NRFU). The first piece of mail will be sent between March 12 and March 20, 2020. A reminder will go out between March 16 – March 24. If a household does not respond by that point in time, a postcard will be sent between March 26 and April 3. Between April 8 and April 16, a letter will be sent along with a paper questionnaire. Finally, one more postcard will be sent between April 20 and April 27. Following that, Census enumerators will visit households for NRFU.

Table 1 (and Appendix B) provides key dates for activities conducted by the US Census Bureau:

Key Dates	Enumeration Strategies	
August-October 2019	In-Field Address Canvassing: The Census Bureau will conduct Limited In-Field Address Canvassing in 2019 for those areas where address updates cannot be obtained or verified or areas that are undergoing rapid change. Census Bureau staff will go door to door to verify, classify, and update living quarters, as needed.	
February-July 2020	Group Quarter Enumeration: The Census Bureau will use eResponse Data Transfer to allow client-level data from group quarter administrators to be electronically submitted in a standardized template to the Census Bureau. These data will be accepted in lieu of the Individual Census Questionnaire if data are of sufficiently high quality and completeness.	
March-July 2020	 high quality and completeness. Internet Self-Response "Internet First" households (the vast majority) will receive an invitation the mail to respond to the Census online. The Census Bureau estimates that 45% of households will respond via the internet. All non-respondir households will receive a paper questionnaire. "Internet Choice" will invite households in areas with low internet coverage or connectivity to complete the Census online or via a paper 	

Table 1: Census 2020 Timeline

	 questionnaire. The Census Bureau anticipates about 20% of the households will receive the Internet Choice treatment. Non-Response Follow-Up Enumerators will visit each non-responding housing unit to complete an interview using an automated application on a smartphone. The number of contact attempts will be controlled within the automated instrument, and best-time-to-contact modeling will be used in the creation of the daily assignments. Federal administrative records will be used to remove vacant and non-residential addresses and enumerate households that do not respond and are not able to be contacted. Administrative records will be used to enumerate up to 6.5 million of the approximately 60 million non-responding addresses that are expected. 	
March-September 2020	Census Questionnaire Assistance: Census Questionnaire Assistance will be provided at Local Area Offices and will include paper, online, and telephone support. The telephone option will answer respondent questions about the Census and allow respondents to complete a Census interview over the telephone. Respondents are presented with a self-service Interactive Voice Response system of automated responses to frequently asked questions and may opt for a customer service representative for help completing the questionnaire.	
March 30-April 1, 2020	 Service Based Enumeration: Service-based enumeration activities will be conducted during a three-day period at locations and outdoor sites including: Shelters with sleeping facilities for people experiencing homelessness; Soup kitchens or regularly-scheduled mobile food van stops; and Targeted non-sheltered outdoor locations. Enumeration at domestic violence shelters will be conducted by personnel specially trained to protect the safety of respondents at these locations. 	
April 1, 2020	Census Day	
July 2020	Census Bureau enumeration activities conclude July 31, 2020.	
November 2020	Census Bureau completes count review.	
December 2020	Census Bureau sends 2020 count results to the President.	
March 2021	Census Bureau shares redistricting data with states.	
April 2023	Final Census data released.	

Languages

For the 2020 Census, the US Census Bureau plans to provide:

- The enumerator instrument, paper questionnaire, mailing, and field enumeration materials in Spanish.
- The Internet Self-Response Instrument and Census Questionnaire Assistance in 12 non-English languages: Arabic, Chinese, French, Haitian Creole, Japanese, Korean, Polish, Portuguese, Russian, Spanish, Tagalog and Vietnamese.

 Language guides, language glossaries, and a language identification card in 59 languages: Albanian, American Sign Language, Amharic, Arabic, Armenian, Bengali, Bosnian, Bulgarian, Burmese, Chinese, Croatian, Czech, Dutch, Farsi, French, German, Greek, Gujarati, Haitian Creole, Hebrew, Hindi, Hmong, Hungarian, Igbo, Ilocano, Indonesian, Italian, Japanese, Khmer, Korean, Laotian, Lithuanian, Malayalam, Marathi, Navajo, Nepali, Polish, Portuguese, Punjabi, Romanian, Russian, Serbian, Sinhala, Slovak, Somali, Spanish, Swahili, Tagalog, Tamil, Telugu, Thai, Tigrinya, Turkish, Twi, Ukrainian, Urdu, Vietnamese, Yiddish, and Yoruba.

Census Bureau Operations in Rhode Island

Rhode Island is currently served by Debborah Smith, a Partnership Specialist. She works out of an Area Census Office (ACO) in Providence. That office has been staffed continuously since the 2018 End-to-End Test in Providence County and is at 33 Broad St., Second Floor. Census Bureau plans call for a total of three partnership specialists to cover the state. At peak operations, more than 1,000 employees will be engaged in non-response follow up.

3. RHODE ISLAND & THE CENSUS

Rhode Island's Population

The goal of the Census is to "count everyone once, only once, and in the right place." Rhode Island's total population at last estimate was 1,056,138, distributed across 39 cities and towns and 244 census tracts.

Hard-to-Count Groups

Some areas and population groups are designated by the US Census Bureau as hard to count (HTC) because they have low self-response rates, forcing the Census Bureau to send personnel to each non-responding household. This "non-response follow-up" can be difficult, time-consuming, and costly. HTC populations typically include people of color, children younger than age five, immigrants, urban and rural low-income households, limited-English speakers, single-parent headed households, renters, and young adults. Census tracts with 2010 mail return rates of 73% or less are officially designated as HTC.

There are also enumeration options that can cause certain populations to be HTC. For example, the 2020 Census will be the first digital decennial count, using an online system to collect responses. Areas with low internet coverage or connectivity may experience greater difficulty participating in the count. The American Community Survey estimates that 14.2% of Rhode Island households do not have internet access.⁴

Research by the National Association of Latino Elected Officials (NALEO) during the 2018 End-to-End Test conducted in Providence County showed that the use of internet-first response may affect

⁴ Source:

https://factfinder.census.gov/faces/tableservices/jsf/pages/productview.xhtml?pid=ACS 17 1YR S2801&prodType=table

participation by Latinos.⁵ Only 20% of Latino respondents, according to their research, responded via the internet. NALEO cautioned the Census Bureau to make additional preparations to accommodate the use of paper forms by the Latino population.

Additionally, areas without city-style addresses, in remote locations, or that have been affected by major disasters will not be mailed a census form. Instead, the Census Bureau will apply alternative enumeration practices that have previously resulted in up to 8% higher undercounts.

Key facts about Rhode Island's population:

- Rhode Island has 255,037 people living in HTC areas, the equivalent of 24% of its total population.
- Rhode Island has 61 census tracts (out of 244 total) defined as HTC.
- Twelve Rhode Island cities and towns have the most significant concentrations of HTC census tracts. (See Appendix C for more detail.)
- The entire city of Providence, with 31 census tracts with response rates ranging from 70.7% to 55.6%, is considered HTC.
- 14.2% of households have no internet access, and a significant portion of our HTC census tracts include households without adequate access to internet services to facilitate online participation.
- 830 people live in tracts not receiving Census by mail.

Table 2 provides data about Rhode Island's HTC populations.

HTC Group	Representation in Rhode Island's Population		
Hispanic or Latino	15% or 157,342 people		
Black or African American	8% or 84,491 people		
Asian	4% or 42,246 people		
American Indian or Alaska Native	1% or 10,561 people		
Children under age 5	5% or 52,807 people		
Foreign-born individuals	14% or 144,210 people		
Limited English proficiency households	6% or 22,702 households		
	 61% speak Spanish (13,795 households) 		
	• 26% speak Indo-European languages (5,986		
	households)		
	• 10% speak Asian/Pacific Islander languages (2,245		
	households)		
	 3% speak other languages (676 households) 		
Living in group quarters	4% or 2,663 people		
Living in poverty	13% or 136,126 people		
Living near poverty level (100%-200% of federal	15% or 157,342 people		
poverty level)			

Table 2: Rhode Island HTC Populations

The Urban Institute estimated the likelihood of undercounts and overcounts for particular populations in three levels: high-risk, medium-risk, or low-risk.⁶ As Table 3 indicates, children up to age four are the

⁵ Source: <u>https://d3n8a8pro7vhmx.cloudfront.net/naleo/pages/190/attachments/original/1544560063/ETE_Census_Report-</u> <u>FINAL.pdf?1544560063</u>

⁶ Source: <u>https://apps.urban.org/features/2020-census/</u>

most likely group to be undercounted as a percentage of total population; Hispanics represent the largest absolute number of residents who may be undercounted under all three scenarios.

Group	High-Risk	Medium-Risk	Group
	(Percent/Number)		
White/Non-Hispanic	-0.02% (-200)	+0.33% (+2,500)	+0.75% (+5,700)
Black	-3.93% (-4,000)	-3.39% (-3,500)	-2.59% (-2,700)
American Indian/Alaska Native	-2.65% (-400)	-1.79% (-200)	-1.07% (100)
Asian American Pacific	-1.58% (-700)	-1.24% (-600)	-0.78% (-400)
Islander			
Hispanic	-3.60% (-6,400)	-2.88% (-5,100)	-2.11% (-3,800)
Children, up to age four	-6.29% (-3,600)	-5.6% (-3,200)	-4.58% (-2,600)
Children, age 5-17	-0.50% (-700)	-0.02% (-50)	+0.65% (+1,000)
Adults, age 18-29	-1.2% (-2,200)	-0.80% (-1,500)	-0.3% (-600)
Adults, age 30-49	-2.54% (-6,700)	-2.09% (-5,500)	-1.55% (-4,100)
Alduts, age 50 or older	+0.74% (+3,000)	+1.09% (+4,500)	+1.46% (+6,000)

Table 3: Estimated Undercount/Overcount for Three Levels

The most common languages spoken in Rhode Island other than English are Spanish, Portuguese, and Mon-Khmer, Cambodian. Languages spoken at higher than national average are Mon-Khmer, Cambodian; Laotian; and Portuguese⁷. Based on the diversity of Rhode Island residents, additional language support may be needed, particularly for the Mon-Khmer, Cambodian, French Creole, and other African languages.

In addition, the RICCC has identified several other populations as vulnerable to an undercount, including lesbian, bisexual, gay, transgender, or questioning (LBGTQ+), seniors, homebound people, people with disabilities, people of Portuguese descent, people experiencing homelessness, college students, and people in recovery.

Previous Counts in Rhode Island

In 2010, 78% of responding households returned their Census survey by mail, leaving 22% that required more costly enumeration activities. As demonstrated in Table 4, response rates varied from a low of 60% in Central Falls to a high of 85% in Barrington and Foster.⁸

Table 4. 2000 and 2010 Response Rates, by Municipality			
Municipality	2000	2010	
Barrington	88%	85%	
Bristol	79%	77%	
Burrillville	73%	76%	
Central Falls	52%	60%	
Charlestown	50%	73%	
Coventry	82%	80%	
Cranston	79%	76%	

Table 4: 2000 and 2010 Response Rates, By Municipality

⁷ Source: <u>https://datausa.io/profile/geo/providence-ri/#demographics</u>

⁸ Source: <u>https://www.census.gov/cgi-bin/census2010/staterates.cgi</u>

Cumberland	83%	82%
East Greenwich	84%	82%
East Providence	77%	76%
Exeter	71%	84%
Foster	71%	85%
Glocester	69%	79%
Hopkinton	74%	77%
Jamestown	81%	78%
Johnston	78%	74%
Lincoln	83%	76%
Little Compton	80%	69%
Middletown	80%	76%
Narragansett	57%	71%
New Shoreham	N/A	N/A
Newport	69%	70%
North Kingstown	82%	79%
North Providence	75%	73%
North Smithfield	87%	81%
Pawtucket	65%	66%
Portsmouth	84%	77%
Providence	59%	62%
Richmond	72%	77%
Scituate	77%	80%
Smithfield	85%	81%
South Kingstown	66%	77%
Tiverton	84%	79%
Warwick	82%	78%
Warren	77%	74%
West Greenwich	77%	78%
Westerly	76%	72%
West Warwick	76%	75%
Woonsocket	71%	69%

The overall self-response rate (how many households responded to the Census mailings prior to nonresponse follow up) for the end-to-end test conducted in Providence County in 2018 was 52.3%. The Census Bureau emphasized that maximizing self-response was not the primary goal of the end-to-end test. However, it is useful to see in Table 5 how self-response rates and modes of response varied significantly by race/ethnicity and by housing tenure:⁹

Race	Self Response	By Internet	By Paper	By Telephone
White	68%	66%	28%	6%
Black	39%	54%	39%	7%
American Indian	44%	44%	48%	7%
and Alaskan Native				
Asian	59%	75%	22%	3%

⁹ Source: https://www2.census.gov/cac/nac/meetings/2019-05/fontenot-update-on-2020-Census.pdf?#

Native Hawaiian and other Pacific	37%	69%	28%	3%
Islander Two or more races	61%	70%	25%	6%
Some other race	38%	72%	21%	6%

Ethnicity	Self-Response	By Internet	By Paper	By Telephone
Hispanic	43%	59%	34%	7%
Non-Hispanic	67%	68%	27%	6%

Housing Tenure	Self-Response	By Internet	By Paper	By Telephone
Owned	75%	69%	26%	5%
Rented	48%	58%	34%	8%

4. OUTREACH PLAN

Goals

The Rhode Island Complete Count Committee (RICCC) is the first-ever effort by the State of Rhode Island to encourage participation in the Census. This effort is a partnership between state and local governments and the private and non-profit sectors to conduct comprehensive outreach and mobilization that leverages existing community assets to encourage Rhode Islanders, especially those who are least likely to participate, to complete the Census.

The RICCC has set the following goals for 2020 Census outreach:

- 1. Strive for 100% Census participation, particularly by HTC populations.
- 2. Empower our communities to build capacity so the outreach efforts can be sustained beyond the 2020 Census.

This plan outlines the awareness-building, outreach, and engagement activities so that every Rhode Islander will be aware of the Census, understand the importance of being counted, and will feel safe, invested, and easily able to participate in the 2020 count.

Guiding Principles

Several principles guided the development of this plan:

- The Census 2020 Get Out the Count plan will have two levels of focus:
 - General public: The goal is for every Rhode Islander to be aware of the Census and its importance and committed to taking action when they receive the notice from the US Census Bureau. We will create and deploy a statewide brand to organize messaging, and the first phase of outreach activities will focus on raising awareness among the general public through events, earned and paid media, and partner/relationship-based messaging.
 - HTC and vulnerable-to-an-undercount communities: We will conduct targeted outreach to HTC communities, with community-specific messaging through trusted partners. This plan lays out individualized outreach plans for communities identified by the RICCC as

HTC, including: Black/African American, Latino/Hispanic, Native American, Asian American and Pacific Islander, Portuguese, LGBTQ+, children younger than age five, large families, people experiencing homelessness, college students, the homebound, people in recovery, seniors, immigrants and refugees, and people with disabilities. The plan also includes individualized outreach plans for sectors or service providers that touch large numbers of HTC people, including health and social service providers, housing providers, the education system, libraries, employers, state and local government, and the faith community.

- Messages designed to encourage participation will be communicated through multiple channels, with top-level messages targeted at the largest populations down to personalized messages delivered directly to members of HTC communities by trusted messengers. This will be done by developing specific outreach and mobilization strategies for HTC communities via individualized plans for distinct populations (i.e. young children, etc.) and sectors (i.e. education, etc.) (See Section 5 of this plan). Those strategies will be socially and culturally responsive and equitable to all Rhode Islanders.
- Trust is local. The closer the message/messenger is to the person, the better it will be received.
- Recognizing that grassroots and community-based organizations do not have excess resources, when needed, the plan will include developing capacity for groups to engage in outreach and mobilization. The budget recognizes that implementation of this plan will require development of a toolkit of supports for community-based outreach partners, to include training, technology assistance, and branded materials.
- Efforts to ensure a complete count in Rhode Island will happen in four phases, as outlined in Table 6:

Phase	Timing	Activities
Preparation by the RICCC	Through July 2019	 RICCC completes outreach plan and delivers to Governor Raimondo and legislative leaders. RICCC advocates for state funding. RICCC completes private fundraising. RICCC develops branding assets and broad communications framework.
Education by the RICCC and community partners	July 2019 to March 2020	 Communications firm engaged Media messaging refined and launched Individualized plans finalized for sectors and populations Advisory group for Rhode Island Census 2020 Fund established Grants awarded to community organizations for outreach capacity Sector-specific outreach launched

Table 6: Phases of Rhode Island Census 2020 Efforts

		Census participation pledge launchedField campaign planned	
Activation of residents	March 2020 to August 2020	 Media messaging, sector-specific outreach, and population-specific outreach shifts to Census completion Pledge fulfillment messages sent 	
Targeted follow-up	March 2020 to August 2020	Field campaign targeting HTC Census tracts responding to Census Bureau notice at low levels	

- To the greatest extent possible, messaging and outreach will be customized to each geographic and demographic community. As a general rule, we envision taking advantage of the following types of outreach:
 - Event-based: We will coordinate with the US Census Bureau to have a Census presence at major events throughout the State and in particular communities.
 - Relationship-based: We will lean on trusted partners and messengers in the community, including government service providers.
 - Geographic-based: We will work through place-based entities and partners who have natural points of connection with Rhode Island residents.
 - Paid media: At select times, we will place advertisements in local media outlets.
 - Earned media: We will seek news coverage of the 2020 Census and its importance to Rhode Island across media platforms, with an emphasis on outlets that are accessed by HTC communities.

General Public Outreach

The first phase of public outreach (July 2019 to February 2020) focuses on educating the public about the Census. This includes informing the public about the importance of the Census (see below) and also countering incorrect information that exists regarding the Census. The Census Bureau has identified a general lack of knowledge about the purpose of the Census. Additionally, they have identified common misperceptions, including the belief that the Census is used to locate persons living in the country without documentation. The first phase of public outreach will focus on messages that explain the Census and dispel misperceptions.

One tactic that will be used for both the general public and specific communities and sectors will be a Census pledge. Research on voting behavior indicates that pledging to vote significantly increases the likelihood that a person actually votes.¹⁰ Outreach efforts will include a Census pledge with the possibility of employing a third-party vendor to send automated messages to those who have pledged once enumeration begins.

The Census Bureau has identified five key barriers that could prevent people from participating:¹¹

¹⁰ Source: https://journals.plos.org/plosone/article?id=10.1371/journal.pone.0197066

¹¹ Source: https://www2.census.gov/programs-surveys/decennial/2020/program-management/final-analysis-reports/2020-report-cbams-study-survey.pdf

- Concerns about confidentiality and the privacy of data
- Fear that completing the Census will have repercussions
- Distrust of the government
- Lack of efficacy
- Belief that participating in the Census will not benefit them personally

These barriers are key to understanding how the outreach plan can encourage participation. The Bureau has identified the most important motivating factor for participation is funding for public services. The types of funding that rated most highly with survey respondents according to the Census Bureau research were public safety, healthcare, and roads. These themes will be incorporated in the messaging developed for outreach.

The second phase of public outreach (March 2020 to August 2020) will focus on encouraging individuals to participate. Messages targeted to specific populations and sectors will tie public services important to those sectors and populations to Census participation. (See Appendix D for a summary of national message research specific to HTC communities.) Additional messages about the confidentiality of Census data will be used to reassure Rhode Islanders that participating will not harm them or their community.

The third phase of public outreach (March 2020 to August 2020) will include a field campaign targeting Census tracts that contain HTC populations and are responding at low rates. Real-time information from the Bureau about underperforming tracts will guide where the canvass occurs.

Goals	Raise awareness of the upcoming Census
	Encourage participation in the Census
	Dispel myths about the Census
Strategies	Advertising
	Event-based outreach
	Mass media (earned and paid)
Tactics	
Tailored messaging	Broad themes of raising public awareness followed by encouraging
	participation; Emphasis on privacy of Census data.
Community-specific media	All statewide and local media, including print and broadcast
Trusted partners	Statewide voices from the nonprofit, faith sectors and well-known Rhode
	Islanders
Vehicles for outreach	Mass media
	Events, festivals, etc.
Specific needs	Pamphlets, paraphernalia, translation, event set-up
Key dates, timeline	Large community events (i.e. PVD Fest, Bristol 4 th of July, Gaspee Days)

Table 7: General Public Outreach

Individualized HTC and Vulnerable Community Outreach Plans

Each individualized HTC community has its own outreach plan. Each of the individualized plans contain targeted messaging, community-specific media, trusted partners and messengers, and key dates and opportunities for outreach. Members of the RICCC, and others, provided the content for the individualized plans.

It is the responsibility of the RICCC and the advisory group to the Census 2020 Fund to coordinate the individualized outreach plans. Outreach will occur in at least two phases: education and activation.

Education will occur through event and relationship-based work, and some will be conducted by community-based groups that are funded by the Census 2020 Fund. Activation will occur through the text messaging pledge and the targeted field campaign. See Section 5 for more detailed plans.

Individualized Sector/Provider Outreach Plans

Each individualized sector/provider has its own outreach plan. Each of the individualized sector/provider plans contain outreach opportunities and connection points. Members of the RICCC, and others, provided the content for the individualized plans.

It is the responsibility of the RICCC and the advisory group to the Census 2020 Fund to coordinate the individualized outreach plans for the various sectors and providers. Outreach will focus on education and activation. Education will occur through the various providers reaching their clientele during both phases of the Census outreach. See Section 5 for more detailed sector/provider outreach plans.

PLEASE NOTE: This is intended to be an evolving, actionable document. As such, we expect that it will be constantly updated and revised. If you have suggestions for outreach opportunities and partners that are not mentioned, please contact: Vincent.Flood@doa.ri.gov.

5. INDIVIDUALIZED PLANS

For HTC and Vulnerable Communities:

Community	Messaging	Media	Trusted Partners, Key Opportunities ¹²	Specific Needs	Key Dates
Black/African- American	 Black adults age 35 or older have a generally positive impression of the US Census and the importance of participating in it. Black millennials are the least likely to recognize the importance of the Census and of participating. Black adults who are not inclined to participate believe: It will not make a difference to their community. The government has other ways to obtain the information. The questions are intrusive. Most Black adults are generally aware of the Census, but many are not aware of how Census data are used and how it impacts their communities. Messages that focus on the impact that the Census has on communities, through funding of important government programs, are particularly compelling. Being specific about the impact that the Census has on ensuring that communities get their fair share, both in federal dollars and for specific programs, serves as a very compelling reason to participate. For those who completed the Census TEST, specific messaging around the purpose of the test and the need for EVERYONE to complete the Census by April 1 is key. 	 Peter Wells (<i>In Another Opinion</i> on RIPBS, Providence American) Jim Vincent Show 101.1 FM (For millennial Blacks) YouTube news Facebook and Instagram advertising (To connect with the demographic as this is where many people get their news now) Podcast - advertising (This is where people verify the news) www.DiversityInc.com EthnicOnline.Net Sirius Radio – The Urban View 	Local organizations: NAACP Urban League of Rhode Island Black churches Ministers Alliance of Rhode Island Direct Action for Rights and Equality (DARE) Barbershops and hair salons Medical professionals AARP Black Theatre Groups (Mixed Magic Theatre, Rites & Reasons Theatre) Black sororities and fraternities (The Divine Nine) Prince Hall Masons of Rhode Island Black funeral homes Individuals (national): Michelle Obama and Oprah Individuals (Local):	Online completion is viewed positively but could be a challenge for those who do not use the internet regularlyThere may be a need for translations for populations that do not speak English well: Cape Verdean Creole, West African languages and dialects, Caribbean languages (Non-Hispanic)A glossary of terms for those unfamiliar with the Census and its terminology	June 1, 2019: NAACP breakfast June 2020: NAACP breakfast

¹² Some names of individuals not listed because they have not agreed to participate in outreach activities at this writing. Additional groups may be added as the outreach plan continues to evolve. Any group can contact the Complete Count Committee to participate.

Community	Messaging	Media	Trusted Partners, Key Opportunities ¹²	Specific Needs	Key Dates
	Messaging that reaches individuals on WHY this Census is important to them Sticking with a base of core messaging, and then customizing with specific messaging related to the community (e.g. specific concerns or services). If a citizenship question is included, that will require an extra level of messaging. How these messages are provided is important, too (via trusted partners as seen in column 4). ¹³				
Hispanic/Latino	 Latinos have a generally positive view of the Census. Hesitation, fear, and cynicism developed when they saw the actual questionnaire. Lack of confidence that the data would be kept confidential 75% prefer to complete the census on a paper form. More than 64% prefer that a Census worker not come to their home. Citizenship question raised serious concerns about data confidentiality; increased immigration enforcement has made people fearful about interactions with law enforcement and the government. Any message is better than none. The message should come from different sources and should be consistent. 	Radio: Poder 1110 Latino Public Radio Mega 94.9 Mega 102 Mega 100.3 Radio Renacer Social Media: Rhode Informa (Dr. Pablo Rodriguez) Providence en Español Acontecer Latino Chapincito media Printed Newspaper: Acontecer Latino American News El Guatemalteco Nuevos Horizontes Nuevos Horizontes Nueva Inglaterra Magazine Telemundo en Español Mass media push (radio, print, social media, tv) Facebook ads – bilingual	Family members are most trusted messengers, especially womenSchool-aged children are messengers (since many times they are tasked with having to translate for family)Grassroots, Latino organizations and cultural organizations:Oscar Mejias Rhode Island Hispanic Chamber of Commerce 407-435-5845 mejiasalex@hotmail.comNational Association of Hispanic Realtors/Rhode Island Chapter Sam Alba 401-640-0036 samuel.alba@ymail.comProvidence Sports and Leadership Kennedy Arias 401-263-9453 kennedyarias@gmail.comProvidence Community Library Carolina Briones, Outreach Director	Translated, branded outreach materials Translation vendors	Salsa nights, Central falls (Summer 2019) Toy Giveaway in Providence Back to school events Venezuela Independence Day/Flag raising, TBD 2019 July 19, 2019: Colombian flag raising, Central Falls City Hall July 20, 2019: Colombian-American celebration, Downtown Pawtucket July 25, 2019: Día de la Constitución - Puerto Rican flag raising, Rhode Island State House July 26, 2019: Puerto Rican Constitution Day flag raising, Central Falls City Hall July 26, 2019: Latino Summer Network - Rhode Island Hispanic Chamber July 27, 2019: Fiesta Puerto Rico, La Galería, Rhode Island Latino Arts

¹³ As of this writing the citizenship will not be included on the questionnaire.

Community	Messaging	Media	Trusted Partners, Key Opportunities ¹²	Specific Needs
	Messages that participation is		401-274-4145, ext. 1705	
	"convenient, safe, and required" had the most positive response.		Cbriones@provcomlib.org	
	most positive response.		The Guatemalan Center	
	Messages about the role of Census data		Tiana Ochoa	
	to provide funding for local schools and		401-316-1472	
	community programs are the most		tianaochoa@gmail.com	
	effective.		Puerto Rican Professional	
			Association	
	Immigrants: 75% responded to		Ivette Solivan	
	"convenient, safe, and required".		787-235-3868	
			solivanivette@yahoo.com	
1	Women: 57% respond to the "civic and		Hispanic United Development	
	community duty" message.		Organization (HUDO)	
	Vounger than 40: 52% would definitely		Emelda Benitez	
	Younger than 40: 53% would definitely participate with "resistance" message.		401-255-6783	
	participate with resistance message.		emsoph1@yahoo.com	
	Families with kids:		Sociedad Cultural Colombo	
	 Households with kids younger 		Americana	
	than 17: 11% would not count		Gabriel Martinez	
	kids, or don't know		401-487-6731	
	 Households with kids younger 		pathinmar@gmail.com	
	than four: 15% would not count		Fuerza Laboral	
	them, or don't know		Heini Maldonado	
			401-585-1535	
			heiny@fuerza-laboral.org	
			Guatemalan Soccer League	
			Abelardo Hernandez (also a long-	
			time neighborhood activist in	
			Olneyville) 401-569-8823	
			abelardo09@hotmail.com	
			Blackstone Valley Merchants	
			Association	
			Gloria Rubio	
			401-725-0797	
			Gloriarubio@cox.net	
			Women's Leadership Institute (youth	
			organization)	
			Sandra Lake	
			401-497-9465	
			extraordinarywoman4@hotmail.com	

Key Dates
July 28, 2019: Puerto Rican Festival BayFest, India Point Park
July 28, 2019: Peruvian Independence Day celebration, Providence City Hall
August 9, 2019: Ecuador flag raising, Rhode Island State House
August 11, 2019: Dominican Parade of Rhode Island, starts at the corner of Thurbers Avenue and Broad Street
August 11, 2019: Dominican Festival of Rhode Island, Roger Williams Park
August 17-18, 2019: Annual Bolivian Festival de la Virgen De Urkupiña, Rhode Island State House lawn
September 8, 2019: Annual Festival Guatemala, Roger Williams Park
September 21, 2019: Annual Heritage Festival, Pawtucket Armory
September 26, 2019: II Latino Contractors Summit - Rhode Island Hispanic Chamber
December 6, 2019: Annual Breakfast - Rhode Island Hispanic Chamber

Community	Messaging	Media	Trusted Partners, Key Opportunities ¹²	Specific Needs	Key Dates
			ECO/Arts Delia Rodriguez 401-290-8170 dcrodmas@gmail.com		
			Partido Revolucionario Moderno / Seccional RHode Island Palmenio Pacheco 401-368-6955		
			Progreso Latino Mario Bueno mbueno@progresolatino.org		
			Social and professional activities and organizations Rhode Island Professional Latino Association Puerto Rican Professionals Assoc.		
			Cultural organizations can be helpful as gatekeepers and messengers, especially to reach people during community events and festivals		
			 Gatekeepers/messengers (same as above orgs) Churches/places of worship Nurses, doctors, health providers People who speak for the children or the schools College Crusade – they serve thousands of students and have regular meetings/events with 		
			 families that are very well attended RIFLI Johnny Leyva (young, successful contractor on the executive board of the Rhode Island Builders Association) 401-641- 9609 sales@heroicaconstruction.com 		
			Evangelical churches that have large gatherings:		

Community	Messaging	Media	Trusted Partners, Key Opportunities ¹²	Specific Needs	Key Dates
			Vision Evangelica Community Service Center (big church and community center across from Bomes Theater) Rev. Israel Mercedes 401-639-2914 revisraelmercedes@gmail.com Rev. Santo Escobar (top opinion leader among pastors, big player in the pro-life movement) 401219-2007 revescobar@hotmail.com Nueva Generacion Cristiana (North Providence church with large, middle-class Latino following) Rev. Luis Suarez 401-213-3340 lesuarez67@hotmail.com		
Native American	Generally low awareness of how Census data are used. Few concerns about Census but about data accuracy and distrust on data use/misuse; Emphasize information kept confidential and secure. Racism against American Indians causes many to "code switch" to represent as other races Generally unconcerned about the citizenship question but felt immigrants would not participate Most prefer to participate by mail or internet Inspire hope for the future without compromising Native pride. "Speak for the generations of Native people before us and for those yet to come" is most compelling.	Podcasts: All My Relations, Native Opinions Electronic communication (email, social media: Facebook, Twitter, Instagram, youth 18-28 Snap Chat) Native blogs Native newsletter Direct mail Hand outs (brochures/flyers/postcards/magnets)	 Rhode Island Indian Council Tomaquag Museum Tribe leaders Native American museums Urban Indian centers Events (Pow Wows, tribal social gatherings, and community meetings) Churches (Narragansett Indian Church, Native People First Church of God) Native American programs for higher education Narragansett Tribal Health Center Emergency walk-in clinics, hospitals, and other medical providers Narragansett Education Department and JOM K-12 program Narragansett Youth Group (teen-20s) Homeless shelters Soup kitchens 	There's a need to create ambassadors Better understanding of tribal documentation Understand differences between rural and urban Indians Direct outreach person to person Info Tables at Tribal events Small postcards with key info to pass out or magnets to website – something in their hands A specific outreach person to travel to Native community events/homes to educate and later support census	 Tomaquag Museum's weekly children's hour, Wednesdays, 10 a.m11 a.m. through August June 22, 2019: Tomaquag Museum, Strawberry Thanksgiving, 10 a.m 2 p.m. July 20-21, 2019: Rhode Island Indian Council Pow Wow (US Census Bureau will have a table) August 10-11, 2019: August Meeting Pow Wow, 10 a.m 8 p.m., Charlestown August 30-September 1: Rhythm and Roots Festival, Charlestown September 28, 2019: Tomaquag Museum Smithsonian Day, 10 a.m 2 p.m. October 5, 2019: Tomaquag Museum Cranberry Thanksgiving, 10 a.m 2 p.m. October 18, 2019: Tomaquag Museum Honoring and Cultural Showcase, 5 p.m 10 p.m., URI

Community	Messaging	Media	Trusted Partners, Key Opportunities ¹²	Specific Needs	Key Dates
	Messages should foster positive patriotism – "fulfilling civic duty" is more compelling than "required by law" (seen as government oppression). Highlight specific benefits that participation yields for Native communities: schools, housing, healthcare facilities and roads, better political visibility and representation.				December 7, 2019: Nikkommo, 10 a.m 2 p.m. Winter 2020: Tribal socials April 2020: Brown Spring Thaw Pow Wow
	Access to resources				
	Be counted as Native American/ American Indian				
	Stop erasure of our people				
	Name your tribal affiliation/Tribal Nation citizenship				
	Support sovereignty of your Tribal Nation				
	Support funding that goes to tribes via states				
Asian American and Pacific	Awareness of the Census is low: 55% had not heard about Census.	Top medium to encourage participation is mail followed by TV ads		Translated, branded outreach materials	April-May (Southeast Asians New Year celebrations)
Islander (AAPI)	Knowledge is highest among younger AAPIs and first or second generation		Temples and religious gatherings Asian markets/restaurants	Elders need face to face interaction and outreach	October (Hmong New Year)
	immigrants.		Social service organizations (Center for		July-August (summer program outreach)
	67% say they will certainly or probably participate in census.		Southeast Asians, Southside Cultural Center)		
	Indian, Chinese, and Japanese Americans most likely to participate.		Community/youth orgs (Alliance of Rhode Island Southeast Asians for		
	Prefer participating online or by paper; do not want Census worker coming to their home.		Education, Providence Youth Student Movement, Sista fire, Hmong, United, Cambodian Society of Rhode Island, Laotian Community Center)		
	48% of AAPIs are concerned about the addition of citizenship question. 59%		National Orgs (Laotian American National Alliance, Southeast Asian Resource Action		

Community	Messaging	Media	Trusted Partners, Key Opportunities ¹²	Specific Needs
	Indian Americans and 60% Korean Americans.		Center)	
	Positive messages: The Census makes sure our community gets its fair share of resources. My community needs resources and government services. It's key to equality for all people in the US. "My community needs resources" resulted in highest switch to likely completion, followed by "Census data is critical for our children's future".			
	For women, messaging on children's future results in positive shift toward participation.			
Portuguese	Portuguese-American Leadership Council of the US (PALCUS) has created a National CCC working directly with the US Census Bureau. The national campaign <i>"Make Portuguese Count™"</i> was launched in October 2018 and covers 50 states and Puerto Rico. It has the support of the Foreign Ministry of Portugal with its Ambassador and Consulates in the USIn Rhode Island, as across the nation, the reaction to participating in the 2020 Census has been overwhelmingly positive. Because of the lack of an ancestry question in 2010, the Portuguese, as an ethnic group, have not had a "complete count" in more than 20 years rendering it virtually invisible. The lack of data about US residents of Portuguese language education and when seeking advocacy and representation by elected officials in	PALCUS Website: www.palcus.org/makeportuguesecount Make Portuguese Count Facebook page with outreach of over 100,000 to date https://www.facebook.com/MakePortug ueseCount/ Use Hootsuite to manage social media across Facebook, Twitter, Instagram Database of more than 200 news outlets nationwide and in Portugal Local Portuguese-language: RTPi (Radio and Television of Portugal) The Portuguese Channel O Jornal (print and online) Portuguese Times (print and online) WJFD-FM Radio Voz do Emigrante Radio Video PSAs to be produced	Embassy of Portugal and Consulates Institute for Portuguese and Lusophone World Studies at Rhode Island College Portuguese-American Elected Officials and Caucus Members Portuguese-American celebrities, journalists, community Leaders as ambassadors to produce video PSAs: Social service organizations Key opportunities in Rhode Island: Day of Portugal (DOP) events: - Regular Meetings - Miss DOP - Golf tournament - Flag raising in six cities - State House ceremonies - Festival w/ PVD Fest - DOP Parade - Portuguese Night at McCoy w/	Bilingual, hard-copy materials in European Portuguese for English Language Learners (ELL) Interpretation services for online hard-copy self-response to Cens questionnaire Access to computer banks to ass online self-response

	Key Dates
rials in English r online and o Census s to assist in	 Five Phase Plan: Raising Awareness: Oct 2018 - ongoing Building the Network: January 2019 - September 2019 Educating the Community: September 2019 - January 2020 Mobilizing the Community: January 2020 - June 2020 Reporting to the Community: 2022

Community	Messaging	Media	Trusted Partners, Key Opportunities ¹²	Specific Needs	Key Dates
	General Assembly, and City/Town	buttons	team		
	Councils and School Committees. Studies				
	show the Portuguese vote at a rate 20%		Identified 66 Portuguese social, civic,		
	higher than the national average which		faith-based, and academic groups in		
	warrants the attention of elected		Rhode Island of which 25 have registered		
	officials.		as Affiliated Organizations with the		
			campaign meetings, festivals, and events		
	Participating in the 2020 Census is a		for each organization.		
	matter of "Portuguese Pride" and is the				
	prime motivating factor to completing		Especially work with Portuguese language		
	the census questionnaire but only if		national churches to convey message in		
	responses under Race/Origin can be		Portuguese		
	coded and tabulated by writing in				
	Portuguese under race. There is no line,		Three captains recruited and signed on to		
	box, or option for Portuguese, so the		work with the organizations.		
	community will have to be educated as to				
	how to respond.		Youth Outreach Program:		
			- Engage young people to assist families		
	Concern that Portuguese will only be		in online self-response;		
	counted as White race and not Black /		- Engage Portuguese language classrooms		
	Afro-American or Asian or Hawaiian		in Census civics lessons so that children		
	Islander as many are mixed because of		become messengers to the home		
	worldwide lusophone diaspora. The OMB		- Enlist high school students as Junior		
	has specifically classified Portuguese as		Captains		
	White.		- Enlist college students as MPC interns		
	Concern that Portuguese will not be				
	counted again. There were no data in				
	2010 in spite of a write-in campaign.				
	The citizenship question has not been a				
	factor, or even raised to PALCUS.				
	According to ACS data, 93% of				
	Portuguese are US citizens nationwide				
	although there may be pockets of higher				
	numbers of undocumented residents in				
	some areas of the country.				
	Emphasize to the community to be				
	aware of and address:				
	 Children younger than age five 				
	- Relatives who are homebound, in				
	nursing homes and assisted living				
	 Students domiciled in college 				
	dormitories				

Community	Messaging	Media	Trusted Partners, Key Opportunities ¹²	Specific Needs
LGBTQ+	 Attorneys, advocates, activists, and service providers use Census data to press decision-makers for change, to show the needs of their communities, and to enforce civil rights. Every 10 years, the federal government attempts to count every person living in the country for the US Census. However, certain populations are inevitably undercounted. Transgender and queer people, LGB people, people of color, immigrants, people who are experiencing homelessness, people living in rural areas, people with low incomes, renters, single-parent households, people with limited English proficiency, and young children are overwhelmingly undercounted in the Census. Meanwhile, White people and homeowners tend to be overcounted. Overcounts of privileged people and undercounts of marginalized people reinforce systems of power and oppression in this country. Though the Census does not explicitly ask about gender identity or sexual orientation, LGBTQ+ people exist within all the different populations that are undercounted and underserved. It is important for us to be counted in the 2020 Census to ensure that our communities have fair access to democracy and social services funding. We are part of this country and we need to be represented. 	Options magazine PUE RICKY TV Database, list serves Social media	Specific organizations and businesses: RI PRIDE QTR (PrYsm) Black and Pink YPI Bar owners (Downtown Providence) PRIDE board Rhode Island Coalition for the Homeless Gay Straight Alliance PVD Fest RI Uprise Juneteenth Event (DARE) AIDS Project RI Specific ambassadors	Bodies, volunteers, staff Tech supplies Print materials
People experiencing homelessness		Street Sights Street Sheets	Rhode Island Coalition for the Homeless Rhode Island Homeless Advocacy Project	Materials Messages

Key Dates
June 15, 2019: RI PRIDE
June TBD, 2020: RI PRIDE
 TBD: Point in Time Count. Best way for us
to do full count of Rhode Islanders
experiencing homelessness and avoid counting people more than once.

Community	Messaging	Media	Trusted Partners, Key Opportunities ¹²	Specific Needs
Children younger than age five and	Considering the Census will happen online, older children in a household may	Coordinated campaign (perhaps with content created by a vendor?)	Homeless Bill of Rights Defense Committee Shelters, especially with outreach teams (WARM, House of Hope, Crossroads, etc.) Food pantries and meal sites Trusted Partners: • Pediatricians and nurses	Partner staff/volunteer trainings Computers/Tablets Materials in multiple languages, sizes/formats Materials
their families	 be the primary individuals in families completing the application. Also, many parents of young children may have sufficient phone/online skills if the system is actually user-friendly. Remind families to include babies, even newborns, in their response. Sometimes people forget to include babies or think that kids younger than age five are not relevant for Census. Young children are more likely to live in complex, multi-family households, including grandparent-led households, foster families, and shared custody arrangements. Young children are more likely to live in low-income families and are more diverse as a group than older children and adults, and more likely to live in HTC neighborhoods. 	 Documents: Posters Tips for completing the census Stories to put in newsletters Sample posts/tweets All Rhode Island formal media outlets informal outlets Video through social media Radio/TV shows; Sponsored Facebook ads to reach parents of babies and children younger than age five KidInfo is good way to reach parents. The Rhode Show on Channel 12 has a regular segment for parents that is sponsored by Children's Workshop/Cadence. Maybe Rhode Show could do daily reminders? Social media posts that can be adapted for Rhode Island are being developed by the Partnership for America's Children as the national hub for materials directed at young children younger than age five with key focus on children of color, children from immigrant families, and low-income children. 	 Birthing hospitals (focus on Women & Infants - I would do all with key message being to include your baby in the Census) Health centers Family Home Visitors Early Intervention Behavioral Health (mental health and substance abuse) providers Foster care and adoption support organizations WIC Providers of food, clothing, and other concrete resources Child Care and Pre-K 	Messages Partner staff/volunteer trainings Computers/Tablets Materials in multiple languages

	Key Dates
er trainings	
anguages,	
	Early Learning Council Meetings (January/March/June/September)
er trainings	RICCF monthly member meetings, member events
	Local implementation team meetings for Family Home Visiting
anguages	CCAP all-provider meetings
	Rhode Island Child Care Directors Association and Business Owners of Child Care meetings
	Early Intervention provider meetings
	Rhode Island Head Start Association meetings
	Children's Cabinet meetings
	Meetings of Parents Leading for Educational Equity (PLEE)
	Meetings of Latino and African American, Native American Community and other diverse organizations throughout the state

Community	Messaging	Media	Trusted Partners, Key Opportunities ¹²	Specific Needs
			 WIC Offices Child Support Office CCAP communications Newborn letters from RIDOH Appointments with social service and mental health workers in home or in the office Summer meal sites Faith-based sites including churches, synagogues, and mosques Key messengers to build awareness: Rhode Island KIDS COUNT BrightStars Rhode Island Coalition for Children and Families (RICCF) CAP Associations Head Start, Child Care directors, SEIU, and EI Provider Associations RIDOH KIDSNET newsletter COZs PTAs/PTOs HEZs, State Birth through Age 8 Interagency Public Affairs Team RIAAP RIDE - families with older kids 	
			 may have little ones as well 2-1-1/United Way Governor's Children's Cabinet 	
College students	Students count where they reside on April 1, 2020	College newspapers Student organizations Emails from institutions Social media Offices of off-campus housing	 Colleges and universities: Brown University Johnson & Wales University Bryant University Salve Regina University Providence College University of Rhode Island Rhode Island College Community College of Rhode Island Roger Williams University 	Materials with tailored messages

	Key Dates
ages	Fall orientation Class registration deadlines
	Class registration deadlines

Community	Messaging	Media	Trusted Partners, Key Opportunities ¹²	Specific Needs	Key Dates
			Association of Independent Colleges and Universities		
			Offices of off-campus housing		
Homebound			Meals on Wheels Libraries		
People in recovery					
Seniors			AARP Assisted Living – is there a council? Senior Centers - is there a council?		June 20, 2019: Age Friendly RI: Power Up 2019, 8 a.m noon, Crowne Plaza
People with disabilities	Messaging should contain info on programs that could be hurt by cuts to federal funding. Reassurance that they will not be targeted/information will not be shared. Basic explanation of what the census is/why it is important. Emphasize the multiple opportunities to fill out the census and ways to do so.	-Local newspapers -Facebook pages of trusted partners and community organizations -Word of mouth and presence at partner events is the most effective way to reach this population.	Rhode Island Developmental Disabilities Council Rhode Island Cross Disability Coalition Ocean State Center for Independent Living Community Provider Network of Rhode Island (CPNRI) Rhode Island Parent Information Network (RIPIN) Advocates in Action Parent Support Network of Rhode Island National Association for Mental Illness (NAMI), Rhode Island chapter Gina Macris (advocate of the I/DD community; has a popular blog) Sherlock Center Special Olympics Rhode Island chapter National Federation of the Blind, Rhode Island Chapter	Information needs to be clear and concise All printed materials should have large print and braille options, and high-color contrast with easy-to-read fonts In-Sight and NFBRI are good resources for ensuring that materials are accessible to people who are blind/have low vision All digital materials should be screen- reader accessible; there are several free online tools that will scan webpages for accessibility	Rhode Island Governor's Commission on Disabilities annual public forums: July 22, 2019, 4 p.m 6 p.m., Barrington Public Library July 23, 2019, 3:30 p.m 5:30 p.m., Peace Dale Public Library July 24, 2019, 3 p.m 5 p.m., Warwick Public Library July 25, 2019, 3 p.m 5 p.m., Rhode Island School for the Deaf July 25, 2019, 5:30 p.m 7:30 p.m., Middletown Public Library Dates are subject to change. An updated schedule will be released by July 1 TBD: OSCIL Lunch and Learns (monthly) -These are typically held in Warwick on the last Wednesday of the month and in Pawtucket on the last Thursday TBD: Meetings of the Commission for the Deaf and Hard of Hearing; contact Pam Zellner for dates/times/location TBD: Cross Disability Coalition Meetings (monthly) -Typically held the first Monday of the month from 1 p.m. – 3 p.m. at the Warwick Public Library

Community	Messaging	Media	Trusted Partners, Key Opportunities ¹²	Specific Needs
			In-Sight Rhode Island Commission for the Deaf and Hard of Hearing Christina Battista, community advocate State Rehabilitation Council (affiliated with the Office of Rehabilitation Services) TechAccess Senior centers Libraries Library for the Blind and Physically Handicapped (Talking Books Library, Rhode Island Office of Library and Information Services) Community Action agencies (full list found at https://www.ricommunityaction.org/me mber-services/)	
Immigrants and refugees	See above Messages that participation is "convenient, safe, and required" had the most positive response. Messages about the role of Census data to provide funding for local schools and community programs are the most effective. Citizenship question raised serious concerns about data confidentiality; increased immigration enforcement has made people fearful about interactions with law enforcement and the government.	www.freedomnewspaper.com Jim Vincent Show	Dorcas International Refugee Dream Center Progreso Latino Roger Williams University Immigration Law Clinic Alliance to Mobilize our Resistance (AMOR)	Interpreters Transportation to meetings for re Translation of documents to loca languages Community awareness sessions

	Key Dates
	September 2019: Independent Living Conference (hosted by OSCIL)
	December 2019: RIPIN Annual Conference
	December 2019: Assistive Technology Annual Conference (hosted by TechAccess)
refugees	
cal	
5	

Community	Messaging	Media	Trusted Partners, Key Opportunities ¹²	Specific Needs	Key Dates
	Know your Rights awareness sessions				

For Specific Sectors and Providers:

Sector/Provider	Distribution in Rhode Island	Population Reached	Outreach Opportunities	Connection Points	Needs
Housing providers	26 public housing authorities	11,010 Section 8 voucher holders	Family self sufficiency coordinators	Regional collaborations – e.g. Newport Partnership for Families	Laptops, portable wireless devices
	179 Section 8 private contracts with developers	9,201 public housing residents 15,043 assisted under project-based	Service coordinators HEZ and Working Cities Challenge	Public Housing Association	People for events (stipends), preferably peer outreach
		rental assistance with private entities (179 contracts)	Community partners (CCAP)	Continuum of Care (Rhode Island Housing)	Translated materials Posters for sites
			Case managers Churches	Statewide outreach orgs (e.g. RICH, Rhode Island Housing, Housing Network)	Flyers tailor size for outreach workers
			Prepare people in advance, dispel myths	Community-development corporations	Training for partners
			In-person meetings	Public Housing Authorities: annual certifications	Template messages Looping video messages
			Newsletters, community events	Section 8 owners: Annual certifications	
Health and social service providers	10 community health centers, 33 locations around the State (city, suburban, rural); In 2017, community	Low to moderate income Rhode Islanders	Healthcare providers, CHWs, and staff are trusted messengers	Rhode Island Coalition for Children and Families	Standard promoted materials (translated when possible)
	health centers served 171,208 residents	Limited English speakers Refugees and new arrivals	Personal interactions by provider at all points of contact throughout the flow of services	Rhode Island Health Center Association	Easily accessible resource person for questions
	Community mental health centers	In 2018-2019, RICAA agencies		Community health centers	Administration funds would be helpful
	Rhode Island Free Clinic Clinica Esperanza	combined served 20% of the State population and received referrals from more than 70% of United Ways	Locations are available for kiosks or wifi enabled computers	Rhode Island Works Provider Home Visiting programs	Presentation to convince leadership that this is important (with Rhode
	' Seven HEZs (core cities, suburban, and rural) serving 460,000+ residents	211 calls	Methods: • Has email capabilities for clients not affected by	Hasbro Children's Hospital	Island-specific info) Swag, buttons, recognition for
	Five regional prevention coalitions		general (HIPPA issues) in most cases	Meeting Street School	providers and CHWs

Sector/Provider	Distribution in Rhode Island	Population Reached	Outreach Opportunities	Connection Points	Needs
	covering all counties Six accountable entities, three managed care organizations 230 WIC sites, WIC store vendors, 12 local agencies, 25 WIC sites Rhode Island Association of Community Action Agencies is a trade association for seven Community Action Agencies serving all 39 cities and towns. All seven agencies have Community Health workers (CHWs); three have health centers and dental clinics, all are part of, or are leads for, Health Equity Zones across the State.		 Online presence Texting Pamphlets Checklists Community learning centers		
Education	 There are 66 public Local Education Agencies (LEAs) or districts in Rhode Island. These include: 32 regular school districts (single municipalities) Four regional school districts (more than one municipality) Four State-operated schools (statewide) One regional collaborative 23 charters 	144,000 K-12 public school students	Presentations should be made to the listed connection pointshttp://www2.ride.ri.gov/Applications /MasterDirectory/Organization_List.a spxSchool Committee Association has annual training at Rhode Island College in late summer/early fallMost schools have a back-to-school orientation for staff; flyers could be distributedMany schools have back-to-school events for parents/students. Superintendents could be helpful here.Both teacher unions communicate with their members regularly. Having them share materials for back to	NEARI http://neari.org/ Contact: Pat Crowley pcrowley@neari.org RIFTHP https://www.rifthp.org/ Contact: Frank Flynn RIFTFrank@aol.com RIDE http://ride.ri.gov/Default.aspx Contact: Andy Andrade andy.andrade@ride.ri.gov Rhode Island League of Charter Schools http://richarterschools.com/ Keith Olivera Rhode Island Association of Principals http://www.riasp.org/ Rhode Island Association of School Committees https://www.ri-asc.org/ Contact: Tim Duffy tduffy@ri-asc.org	Meeting with RIDE to set up presentation for the Board of Education Times to meet with School Committee Association and Superintendents Association Literature for teacher unions to share with members

Sector/Provider	Distribution in Rhode Island	Population Reached	Outreach Opportunities	Connection Points	Needs
			school and in the spring of 2020 is a good idea.	Rhode Island Association of Superintendents http://rissaonline.org/ Contact: Tim Ryan tprtgo@cox.net Youth-serving organizations (Young Voices, English for Action, Providence Student Union) Out-of-school providers (PASA, RIASPA) Rhode Island School Counselor Association https://www.rischoolcounselor.org/	
Libraries	70 public library facilities throughout the state (48 systems) 150+ school, academic, other libraries	1,052,000	 Prepare for increased use of library computers and the internet Post information about the Census to raise awareness in libraries, on library websites, social media, book return slips Promote through school librarians, especially in urban core Train library staff to fight misinformation Embed Census workers/volunteers at libraries during peak hours to facilitate response Develop count-a-thon events at libraries Incorporate Census information into digital literacy trainings Include messaging on book slip returns 	Office of Library and Information Services (OLIS) – OLIS has statewide reach and partners with the following organizations: Rhode Island Library Association Ocean State Libraries (public library consortium) Rhode Island State Library Academic libraries	Create a Library Complete Count Sub- Committee Toolkit of flyers, template messages, online graphics Workshops for libraries on Census process, opportunities for engagement Funding for technology (tablets), outreach, materials

Sector/Provider	Distribution in Rhode Island	Population Reached	Outreach Opportunities	Connection Points	Needs
Employers			Include information about the Census in regular mailings or communications Provide employers with an easy-to- access/easy-to-deploy toolkit of resources to share with employees	Rhode Island Department of Labor and Training (DLT) Office of the Secretary of State 16 local chambers of commerce	Toolkit of flyers, template messages, etc.
Government	39 municipalities	All Rhode Island residents	 Include information about the Census in regular communications. Post information about the Census in all office buildings, particularly the offices where residents interact the most (tax collection, canvassing, clerk). Use municipal websites and social media to direct residents to a State Census website for more information. During the Count itself, provide direct links to complete the Census online. Provide RICCC with feedback on entities that interact with HTC populations in their city/town. Identify significant municipal events and festivals that should be on the statewide RICCC outreach calendar. Create local Complete Count committees. Provide internet access stations on location at municipal buildings (may require funding to do so) Host in-person meetings about the Census. Distribute information at community events. Robo-calls 	See compiled outreach spreadsheet	Template messages for social media, newsletters, app notifications, robocalls with a specific timeline Printed materials Template resolution Technology for internet access stations Local data on Census tracts and previous participation rates

Sector/Provider	Distribution in Rhode Island	Population Reached	Outreach Opportunities	Connection Points
			App notifications City/town resolutions to encourage	
			participation	
Adult probationers and parolees		Criminal offenders statewide	Provide laptops on location (would require funding).	
			Host in-person meetings.	
			Mention during home visits.	
			Host community events.	
			Include census information in exit interviews and paperwork.	
Active and retired State employees	60,000 active employees and retirees		Social media (office and Treasurer)	LeeAnn Byrne
	(state, teachers, some municipal)		Newsletter called <i>Compass</i> sent to 60,000 members of the retirement system about quarterly	
			Could potentially include hard copy handouts when team does outreach for other programs (e.g. Unclaimed Property, etc.) but would need to discuss specifics	
Rhode Island Children's Cabinet		Child advocates; 10 State agencies that all have unique touchpoints with Rhode Islanders; youth groups	Coordinate government agencies in using their communications opportunities to promote the Census.	Kayla Rosen
			Support outreach targeted to parents of young children to ensure all infants and toddlers are counted.	
			Support State agencies in using their engagement opportunities to promote taking the Census. For example, field offices can provide opportunities to take the Census; home visitors can help people take the Census; etc.	

Needs
Template messages, with a specific timeline Printed materials Technology for internet access stations
Template messages for social media, newsletter, with a specific timeline Printed materials
Template messages, with a specific timeline Printed materials, in multiple languages Toolkit for home visitors

Sector/Provider	Distribution in Rhode Island	Population Reached	Outreach Opportunities	Connection Points	Needs
Faith community			Ask religious and lay leaders to speak about the Census from the pulpit. Include in church bulletins, electronic newsletters, social media Religious and lay leaders can serve as messengers, translators, and advocates.	Rhode Island Interfaith Coalition State Council of Churches Ministers Alliance of Rhode Island	Toolkit of template messages and graphics, translated

6. BUDGET

Rhode Island established a \$1.2 million fundraising goal for this Get Out the Count plan. The purpose of the funds is to support awareness-building, outreach, and engagement activities so that every Rhode Islander will be aware of the importance of participating in the Census and will feel safe, invested, and motivated to participate in the 2020 count.

Background

The budget was determined using nationally accepted assumptions for outreach costs, as follows:

Type of Outreach	% of Population	Total People	Cost per Person	Total
Basic	100%	1,056,138	\$0.50	\$528,069
Moderate	100% of HTC population	255,037	\$2.00	\$510,074
Intensive	5% of HTC population	12,752	\$10.00	\$127,520

Table 8: Cost of Outreach by Type

Sources

As of June 30, 2019, \$1,235,000 has been secured in contributions and commitments, as follows:

<u>Public Sector</u>	
State of Rhode Island	\$500,000
Federal Highway Administration matching funds allocated through the fiscal year 2020 Unified Planning Work Program	\$200,000
Philanthropic and Private Sectors	

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Rhode Island Foundation	\$250,000
United Way of Rhode Island	\$125,000
Individual donors	\$80,000
Blue Cross Blue Shield of Rhode Island	\$30,000
Neighborhood Health Plan of Rhode Island	\$25,000
Nellie Mae Education Foundation	\$25,000

Additional contributions are being accepted to the Rhode Island Census 2020 Fund at the Rhode Island Foundation.

Uses

The Complete Count Committee anticipates allocating the \$1.2 million as follows¹⁴:

\$375,000 Communication services, including the management of the external communications for the State's Census outreach, creation and printing of Census outreach materials in multiple languages, and production and purchasing of advertising.

¹⁴ Numbers are approximate.

\$335,000	Non-partisan field campaign, focused on educating residents of HTC communities about the importance of the Census and encouraging their participation. A campaign manager will coordinate the work of approximately five captains; those captains will train and manage field staff. The Census Bureau provides real-time data regarding the response rates from Census tracts throughout the State. The field campaign will target low-response Census tracts using that data.
\$325,000	Grants to community-based groups to support capacity for person-to-person outreach. These groups will be chosen for the level of trust and respect they have within HTC communities and their ability to reach key populations. We expect that many of those community groups will recommend members for employment as part of the field operation.
\$100,000	\$100,000 will be used to purchase software and technology needed for outreach. ¹⁵
\$25,000	Event-based outreach, including tabling at festivals and fairs
\$75,000	Miscellaneous expenses

Table 10 describes the anticipated timeline for spending funds.

Dates	Spending
July - August 2019	Enter into contract with communications firm under Master Price Agreement (MPA)
July 2019 - July 2020	Various other costs associated with outreach
September 2019 - March 2020	Re-grant to community groups
September 2019 - July 2020	Engage management of field campaign
March 2020 - July 2020	Field operations

Table 10: Anticipated Timeline for Spending

Fund Management

The Division of Statewide Planning will administer the funds allocated to Division of Statewide Planning in the fiscal year 2020 budget, along with the Federal Highway Administration (FHWA) matching funds allocated through the fiscal year 2020 Unified Planning Work Program. The expenditure of the funds will be determined with the advice of the Governance Committee of the RICCC and will follow federal and state purchasing and reporting requirements.

Private and philanthropic contributions will be managed through the Rhode Island Census 2020 Fund, a non-endowed component fund of the Rhode Island Foundation. The Foundation is a public charity 501(c)(3). The Rhode Island Foundation will administer the fund in collaboration with a community

¹⁵ The RICCC will test the efficacy of different technological approaches to outreach before committing the full amount.

advisory committee. This includes receipting all gifts to the Fund, processing payments on a timely basis, and reporting.

7. EVALUATION AND LEARNING

One of the goals of this outreach plan is to provide feedback in real time so adjustments can be made throughout the process and to build capacity for the future. This is the first-ever effort by Rhode Island to promote Census participation and the process has already resulted in much learning.

Therefore, it is important to track progress and learning throughout this process. Evaluation would be aided by tracking indicators such as:

- Progress of the outreach campaign, particularly into HTC communities. We know that success is dependent on timely implementation of key activities, such as expanding partnerships and key hires, and will develop a timeline to help guide activities and increase accountability.
- Census 2020 self-response rate
- Response rates in HTC census tracts and among HTC sub-populations
- Rhode Island receives its appropriate level of federal funding using 2020 data

Various activities in the outreach plan will allow us to evaluate its performance. If we use a Census pledge as part of our outreach, we will be able to track participation and evaluate how different community partners and modes of outreach performed. The non-partisan canvass will also be able to use Census Bureau data on mail response to determine the effectiveness of their outreach.

Additionally, at the conclusion of Census 2020 we will evaluate the totality of the effort and prepare for future efforts:

- Lessons learned on operations of the outreach campaign (How did people and groups work together to plan and execute? How much money was raised and deployed?)
- Infrastructure left in place for 2030 Census

APPENDIX A: Rhode Island Complete Count Committee

CommunicationOrganizationAlexander-Scott, NicoleCo-Chair, Director, Department of HealthDiossa, JamesCo-Chair, Mayor, Central FallsCano, SandraState SenatorWilliams, AnastasiaState RepresentativeAnderson, DonnieRhode Island Council of ChurchesAnkoma, AngieUnited WayBah, OmarRefugee Dream CenterBelisle, CarolynBlue Cross and Blue Shield of Rhode IslandBetancur, MarcelaLPIBrady, MeredithDirector of Statewide PlanningBurke Bryant, ElizabethKIDS COUNTByrne, LeeAnnRhode Island Office of the General TreasurerByrne, TimUA S1 PlumbersCloutier, KathleenARRCorowley, PatrickNEARIDana, JefferyCity of ProvidenceDani-Messier, BrendaOffice of the Postscondary CommissionerDavid, JessicaRhode Island FoundationEgan, DanAssociation of Independent Colleges and UniversitiesFalck, EmmanuelSEIU 32BJFeyistan, RilwanProvidence CAPFlum, RachelEconomic Progress InstituteFlynn, Joseph MolinaFrameric CaltinFraley, MariePALCUSFrumerie, CaitlinRhode Island Office of Secretary of StateJabbie, JuniorBanneker IndustriesJabbie, JuniorBanneker IndustriesJabbie, JuniorBanneker IndustriesJerayk, MattCity of Central FallsKubas-Meyer, TanjaRhode Island Office of Ibrary and Information ServicesMarion, John	Committee Member	Organization
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Womack, Chanda Yarn, Kasim **Thundermist Health** Superintendent, Cranston Public Schools New Harbor Group Chief of Staff, Executive Office of Health and Human Services **One Neighborhood Builders Options RI** Rhode Island Children's Cabinet Institute for the Study and Practice of Nonviolence Rhode Island Housing Brown University Population Studies and Training Center Office of Mayor Jorge Elorza **Tomaquag Museum Champlin Foundation** Interfaith Coalition NAACP **Rhode Island Indian Council** Greater Providence Chamber of Commerce Bishop, King's Cathedral Grantmakers Council of Rhode Island Alliance of Rhode Island Southeast Asians for Education (ARISE) Director, Rhode Island Office of Veterans Affairs

APPENDIX B: TIMELINE

2020 Census Where are We Now

March-August: Peak Field Operations for 2018 End-to-End Census Test	January- March: Open 39 early area census offices	ln Ci	ugust-October: I-Field Address anvassing perations	January: Begin enumeration in remote Alaska		-June: Group Q March: Internet Self-Response begins	April 1: Census Day	May: Nonresponse Follow-Up begins	December 31: Deliver apportionment counts to the President
2018	2019			202	0	OPERATIO	N AND IMP	LEMENTATION PH	iase 2021
April: Open 6 regional census centers		June- September: Open remaining 209 area census offices	August: Begin in-field Address Canvassing	January: Launch advertising campaign	February: Group Quarters Operation begins	March: Update Leave begins		July: Nonresponse wup Operations	March 31: Complete delivering Redistricting Summary Files to all states (P.L. 94-171)



U.S. Department of Commerce Economics and Statistics Administration U.S. CENSUS BUREAU Census.gov



APPENDIX C: Hard to Count (HTC) Census Tracts in Rhode Island¹⁶

Census Tracts with return rates of 75% or less are considered HTC census tracts.

Cities/Towns with Large HTC Populations	HTC Census Tract	Total Population	Percentage of Households Return Census Form	Percentage Latino	Percentage Black	Percentage Asian	Percentage American Indian or Alaska Native	Percentage Children Younger Than Age 5	Percentage Foreign-Born	Percentage Households WITHOUT Adequate Internet Service
Central Falls	0111.00	4,071	63.4%	65%	20%	-	-	6%	52%	30.1%
	0110.00	5,439	70.3%	71%	18%	-	3%	10.5%	41%	35.4%
	0109.00	5,071	70.8%	59%	19%	4%	2%	11%	27%	29.3%
	0108.00	4,814	66.6%	60%	27%	2%	3%	9%	35%	32.6%
Cranston	0135.00	4,693	72.9%	27%	9%	5%	1%	4%	18%	14.2%
	0137.01	4,071	68.8%	21%	6%	9%	2%	8%	21%	10.2%
Kingston	0514.00	5,620	48.8%	10%	-	5%	1%	-	7%	9.6%
Lincoln	0115.00	6,768	69.8%	2%	1%	4%	-	7%	7%	14.5%
Middletown	0402.00	1,308	70.2%	11%	19%	13%	-	10%	25%	8.4%
Newport	0412.00	2,218	64.1%	9%	19%	4%	3%	7%	7%	27.3%
	0410.00	1,674	71.5%	4%	4%	2%	2%	-	19%	25.2%
New Shoreham	0415.00	791	100% U/L	2%	2%	2%	1%	-	-	8.8%
North Providence	0121.04	4,358	72.8%	6%	14%	3%	1%	5%	13%	20.0%
Pawtucket	0160.00	3,611	66.1%	33%	28%	2%	7%	9%	31%	18.3%
	0153.00	2,190	67.3%	32%	27%	-	2%	12%	23%	28.6%
	0154.00	2,548	64.4%	38%	30%	2%	3%	7%	43%	25.0%
	0167.00	3,828	64.6%	23%	30%	2%	1%	9%	30%	19.9%
	0166.00	2,011	64.3%	30%	30%	-	2%	4%	31%	16.8%
	0164.00	4,588	60.6%	30%	36%	2%	2%	10%	34%	29.2%
	0161.00	4,769	57.4%	26%	39%	2%	2%	8%	31%	22.6%
	0151.00	4,860	60.4%	37%	38%	2%	4%	8%	35%	28.1%
	0152.00	2,820	72.5%	50%	22%	-	1%	6%	38%	49.7%

¹⁶ Source: <u>https://www.censushardtocountmaps2020.us/</u>

Providence	The entire city of Providence is HTC, with 31 census tracts with response rates ranging from 70.7% to 55.6%, and a diverse population that includes many of the HTC populations: people of color, children younger than age five, immigrants, low-income households, renters, and young adult millennials.									
West	0202.00	4,341	70.7%	3%	5%	6%	-	8%	2%	19.6%
Warwick	0223.00	4,055	72.6%	5%	1%	7%	1%	6%	17%	29.2%
Woonsocket	0176.00	2,855	69.1%	26%	25%	8%	7%	7%	12%	25.8%
	0178.00	2,332	71%	24%	11%		1%	5%	16%	32.1%
	0179.00	3,026	69.7%	13%	15%	3%	-	6%	5%	36.1%
	0183.00	1,884	67.5%	17%	23%	4%	1%	6%	14%	22.6%
	0182.00	2,660	72.4%	17%	12%	18%	-	8%	19%	24.0%
	0181.00	2,917	71%	28%	12%	3%	-	14%	11%	24.8%

APPENDIX D: Summary of National Census Message Research

	U.S. Census Bureau 2020 Census Barriers, Attitudes, and Motivators Study (CBAMS)	African Americans	Latino	Asian Americans (AAPI)	Native Americans	Middle Eastern/North African
Methodology	 U.S. Census Bureau <u>Research conducted February to April</u> <u>2018</u> Methodology: 50,000 households in all 50 states and DC; 17,500 responded Oversampled Asian, Blacks, Latinos, and other races 42 focus groups, 11 audiences; 16 	Color of Change <u>Research conducted February – April</u> 2018	NALEO Research conducted April 11 – May 9, 2018	Asian Americans Advancing Justice AAJC <u>Research conducted April 2018</u> Languages included Chinese (Mandarin), Urdu and Hindi, Korean, Cambodian, Vietnamese and Hmong, Tagalog	National Congress of American Indians <u>Research conducted July – August 2018</u>	The American-Arab Anti-Discrimination Committee and the Arab American Institute <u>Research conducted July – August 2018</u>
Key Findings	non-English languages Only seven in 10 said likely to respond to Census questionnaire. In 2010, the actual response was 10 points lower than the 2008 survey measure Knowledge about funding from Census data is low (45% overall but less for race/ethnic groups) Barriers to participation: apathy and efficacy, concerns about data confidentiality and privacy, fear of repercussions, distrust in government, few perceived personal benefits Believe the Census benefits the community (54%) over them personally (37%) 62% Latinos believe this	 Black adults older than 35 have a generally positive impression of the US Census and the importance of participating in it. Black millennials are the least likely to recognize the importance of the Census and of participating in it. Black adults who are not inclined to participate believe: It will not make a difference to their community. The government has other ways to obtain the information. The questions are intrusive. 	Latinos have generally positive view of the Census Hesitation, fear, and cynicism developed when they saw the actual questionnaire. Lack of confidence that the data would be kept confidential. 75% prefer to complete the census on a paper form. More than 64% prefer that a Census worker not come to their home.	Awareness of the Census is low: 55% had not heard about Census. Knowledge is highest among younger AAPIs and first or second generation immigrants. 67% say they will certainly or probably participate in census. Indian, Chinese, and Japanese Americans are most likely to participate. Prefer participating online or by paper; do not want Census worker coming to their home	Generally low awareness of how Census data are used. Few concerns about Census but about data accuracy and distrust on data use/misuse Racism against American Indians cause many to "code switch" to represent as other races.	 32% of Arab Americans do not plan or are unsure about participation in Census. 17% unsure or would not count children in household. 9% of immigrants would not include children. 57% worried about "giving personal information"; 65% of US-born respondents. 66% concerned about online security. 51% US born and 58% foreign born prefer online participation. Prefer Census worker not come to home.
Reaction to Changes	Citizenship question may be major barrier to participation. Government distrust = 59% federal, 55% state, 47% local	 Online completion Viewed positively Challenge for those who do not use the internet regularly Country of origin Mixed perception; plurality do not think it will affect participation Non-citizen immigrants do not think will deter participation, but could deter undocumented immigrants' participation Citizenship question Black adults are more likely to think is a good idea; also believe 	-	48% AAPIs concerned about the addition of citizenship question 59% Indian Americans and 60% Korean Americans	Generally unconcerned about the citizenship question but felt immigrants would not participate. Most prefer to participate by mail or internet. Emphasize information kept confidential and secure.	 28% unlikely or unsure if they will respond to citizenship question. Arab Americans are aware that in 2004, Census Bureau gave data to US Department of Homeland Security about where Arab Americans live, by city and ZIP code 48% were concerned government would use data against them. 54% thought data would be used to "profile" them, including 60% women and 70% of Muslims

		 fewer people will participate if included. Non-citizen immigrants are divided but believe it would discourage undocumented immigrant participation. 				
Best Message	 Funding for Public Services (30%) Black (34%), Latino (33%), Asian (27%) Hospitals/healthcare (94%), fire departments (94%), police departments (92%), roads/highways (92%), enforce civil rights laws (86%), schools/education (85%), civic duty (82%), better future (81%) Civic duty (25%) Contributes to a better future for my community (17%) Determines the number of my state's elected representatives (9%) Motivating conditions: Information about the census and impact, tangible evidence, connection to future, assuring people that participation is safe 	Clearly demonstrate the impact that the census will have on communities. Most Black adults are generally aware of the Census, but many are not aware of how Census data are used, and how it impacts their communities. Messages that focus on the impact that the Census has on communities through funding of important government programs are particularly compelling. Being specific about the impact that the Census has on ensuring that communities get their fair share, both in federal dollars and for specific programs, serves as a very compelling reason to participate.	 Any message is better than none. Messages that participation is "convenient, safe, and required" had the most positive response. Messages about the role of Census data to provide funding for local schools and community programs are the most effective Immigrants: 75% responded to "convenient, safe, and required" Women: 57% responded to the "civic and community duty" message Younger than 40: 53% would definitely participate with "resistance" message Families with kids: Households with kids younger than17: 11% would not count kids, or don't know Households with kids younger than age four: 15% would not count them, or don't know 	Positive messages: The Census makes sure our community gets its fair share of resources; My community needs resources and government services; It's key to equality for all people in the US. "My community needs resources" resulted in highest switch to likely completion, followed by "Census data are critical for our children's future."	Inspire hope for the future without compromising Native pride. "Speak for the generations of Native people before us and for those yet to come" is most compelling. Messages should foster positive patriotism – "fulfilling civic duty" is more compelling than "required by law" (seen as government oppression). Highlight specific benefits that participation yields for Native communities: schools, housing, healthcare facilities and roads, better political visibility and representation	 69% "community will benefit if your community participates in Census" 71% likely to participate if told Census "determines funding for state and local services". 71% likely to participate if told Census is "safe, easy, and just a few clicks online". 72% likely to participate if assured Census "protects personal data and your identity is anonymous". New immigrants responded to "Stand up for your community" as positive feeling.
Trusted Messengers	Organizations working to benefit the community Religious institutions	Individuals: Michelle Obama and Oprah Black elected officials and Black organizations Cable TV and local TV, but social media is the top news source for millennials	Nurses, doctors, health providers, and Latino community organizations	Top medium to encourage participation is mail followed by TV ads. After messaging, women and those younger than 45 shift toward participation is 13% but shift from participations is 12% For women, messaging on children's future results in positive shift toward participation	Trusted community resource centers (schools, social services, hospitals)	Family members Healthcare providers Teachers/Local educators People from religious organizations (not leaders but peers) Notices at the Post Office Arab American organizations Social media not trusted Religious leaders polled ninth as trusted